

Benoît Cœuré: Interview in Le Monde and La Stampa

Interview with Mr Benoît Cœuré, Member of the Executive Board of the European Central Bank, in Le Monde and La Stampa, conducted by Ms Marie Charrel (Le Monde) and Mr Alessandro Barbera (La Stampa) on 3 July 2017 and published on 7 July 2017.

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Optimism is back in the euro area. Are we at the beginning of a “golden decade”?

It's true that in the space of one year the situation has improved considerably. The euro area can be said to have entered a phase of economic expansion. The recovery has finally arrived. It has spread to virtually all sectors and countries. This is excellent news. But it would be unwise to let our guard down, because this recovery is of a cyclical nature and builds on significant support from monetary policy. There is still much to do to make it long-lasting. Structural growth needs to be strengthened in each country and the euro area must be made more resilient to shocks.

Emmanuel Macron's election in France has rightly relaunched the discussions on strengthening the euro area. Which area of work must be prioritised?

The priority is reform in each country. That goes for France and Italy, among others, but also for Germany. For example, the rates of economic growth have now largely converged in the various euro area countries, but their per capita income levels still differ widely. This is a problem for the euro area. Once each of the Member States has done its share of the work, they will then be able to strengthen their joint structures. In the end, I think that this calls for stronger institutions, such as a finance ministry that is allocated a common budget, but let's be careful not to put the cart before the horse.

How can the Germans be convinced to move towards this common budget?

There will be no single budget policy, as the Member States do not want one. Pooling the budget is simply a tool that allows joint projects to be financed. To make progress in this area, it is necessary to sweep away the preconceptions that paralyse the discussions between the Member States. In Germany, for example, people think that Berlin alone paid for the other countries during the crisis, which is not true. In France, the thinking is that Europe is dominated by Germany, which is also not the case. And in Italy, the euro is held responsible for the country's problems, when the Italian economy's weaknesses, such as lacklustre productivity growth, pre-date the single currency. Such biases will not go away until the economies have converged sufficiently.

Why does making the labour market more flexible appear to be the keystone of reforms to be carried out in France?

Reforming the French labour market has become extremely symbolic in Europe: it is considered everywhere as proof of France's willingness to reform. That's what makes it essential. The new French Government fully understands this. However, this can only be a first step. The notorious “flexicurity” includes the word “security”. Making the labour market more flexible can unleash potential, but doing so also requires safeguarding workers' careers and reforming their training. There is also the problem of the mismatch between France's output and foreign demand, as shown by its external deficit, which is one of the highest in the euro area. This deficit is not the result of an overly rigid labour market, but rather of a skills mismatch. Education and training must therefore be at the heart of the reforms of the French economy.

Should inspiration be taken from the Italian “Jobs Act” reform, which introduced a single labour contract?

Each country has its own unique features, but it's true that, with the "Jobs Act", Italy went further than France. What is more, this reform is starting to bear fruit.

Several plans are also on the table for eurobonds, these European bonds whereby the risks are more or less shared among the member countries. What is the current thinking on these?

Discussions are under way, in particular within the European Systemic Risk Board. But it is unrealistic to imagine, as is too often the case in France, that technical fixes can solve political problems. Prior to any reform of the euro area, discussions need to take place on the joint projects and their democratic basis. Public debt, whether French or European, constitutes the taxes of tomorrow and beyond. Who will vote for these taxes? The national parliaments or the European Parliament? And what will they finance? These are very political choices. With the economic upswing and the return of confidence in Europe, the time has come to embark on this joint reflection.

Doesn't the coming increase in interest rates pose a threat to the countries with weak public finances?

The increase in long-term interest rates is the result of consolidating growth. Governments and financial players must prepare themselves for it. They are aware of that.

Do the divisions within the European Central Bank (ECB) over the withdrawal of exceptional monetary policy measures weaken its credibility?

The European treaties chose for monetary policy to be steered by a governing council precisely to allow for the expression of different viewpoints. This range of opinions is an antidote to groupthink. What's essential is to come to a consensus at the end of the discussion, which is nearly always what happens. There is no disagreement over the current monetary policy stance.

How can one avoid the reduction of monetary support causing panic on the markets?

The choices available to the ECB are too often caricatured by its observers. Some fear that we might traumatise the financial markets if we turn the dial of monetary policy by a millimetre, while others prescribe a forced march towards normalisation. The reality is quite different. As early as last December, we scaled back our asset purchases without undermining the support given to the economy. So, I would argue that we have already adjusted our monetary policy, and this was made possible by the continued improvement in the economic situation. This adjustment has been done in a very careful way, as a number of factors continue to weigh on inflation. If needed, the Governing Council will continue to adjust its instruments both qualitatively and quantitatively. But when this is needed, it should do so carefully and flexibly, and based on what matters for us within the framework of our mandate: the inflation outlook. We must be transparent in our communications on these developments. Otherwise we run the risk of a more abrupt adjustment for the markets when the decisions are actually taken.

But inflation today is very close to the objective of 2%...

We base our decisions on facts, but make no mistake – without monetary support, inflation today would not be approaching 2%. That gives us reason to be careful. The underlying inflationary pressures are still weak. Another issue that we are monitoring closely is the impact of the ECB's negative deposit rates on the banking sector and its capacity to support the economy. Banks' profitability and the growth in credit show that fears over negative side-effects are not justified at present. In the light of these observations, there is no reason to change our strategy.

Some economists argue that low rates are contributing to speculative bubbles forming, in particular in the housing market. Are they wrong?

We monitor financial stability very closely. Our assessment is that there are currently no bubbles at euro area level. There's a simple reason for this – financial asset bubbles have historically been associated with an increase in bank credit and the size of banks. Today, the flow of credit to the economy is picking up but remains moderate. What is more, the size of the banking sector is limited by regulation.

What about bubbles in unregulated financial institutions in the “shadow banking” sector?

The increase in credit in this sector is happening quickly, and we have a limited number of tools with which to constrain it. It's an area of concern for the future.

By being so cautious, isn't the ECB at risk of finding itself out of ammunition when the next crisis hits?

The main danger for the euro area is having to tackle the next slowdown without the necessary tools. Today, the euro area economy is exceeding its cruising speed, mainly due to the support of monetary policy. Without reforms, however, growth will peter out sooner or later. So it's critical that the euro area prepares for future shocks by recovering fiscal room for manoeuvre. The most indebted countries, which include France and Italy, should take advantage of the current upturn to consolidate their public finances. The French Government's commitment to bring the public deficit below the 3% threshold this year is a positive step. It prepares the country for the future and enables it to regain credibility in Europe.

Is the lure of protectionism a threat to the global economy?

At the global level, this temptation is very strong. And that's a serious problem. The global economy needs cooperation. We were only able to overcome the 2007 crisis through a collective commitment, in particular from the G20 and the Financial Stability Board, to resist protectionism and respect common financial standards. Going back on that commitment would hurt growth and employment. In this context, Europe has a responsibility to defend the values of openness and free movement that it embodies, without being naive. For example, the free trade deals agreed with Canada, and soon to be agreed with Japan, contain guarantees that uphold the European values of respect for social standards, public services and the environment. Protectionism should not be confused with protection.

Is that enough to protect those who lose out as a result of globalisation?

The tools to deal with this issue are mainly available at national level. But Europe is probably the best-equipped region. Some years ago, Chancellor Angela Merkel highlighted that Europe accounts for 7% of the world's population and 25% of its GDP, but 50% of its social expenditure. European countries' responsibility, first and foremost, is to ensure that their social systems are sustainable and work well by securing their funding. And this doesn't exclude European-level mechanisms.

Is common unemployment insurance an example of this?

Personally, I'm not sure. Harmonising workers' rights seems to me to be a difficult goal to achieve. But tools available at European level, such as the Globalisation Adjustment Fund, could be better used. Currently, too few workers have access to it. In addition, the best way to protect workers is to provide them with training. This priority is not visible enough in European budgets.

Is Italy the sick man of the euro area?

I wouldn't say that. I'm optimistic for the Italian economy over the short term. It is benefiting from accelerating economic growth in the euro area. Reforms such as the “Jobs Act” are bearing fruit

and the banks' non-performing loan problem is now being dealt with proactively. On the other hand, the country's long-term growth prospects remain lower than those of the euro area as a whole, and that's a problem. But I must highlight that it's a problem that already existed before the euro was introduced. Today, this is making it harder to reduce the public debt, but doing so is vital for Italy's future.

Does the Italian economy really benefit from the euro?

Yes, of course! The single currency, like banking union, is very beneficial for Italy. Today in Italy there's a kind of mistrust of Europe, which is particularly worrying given that it is one of the EU's founding Member States, where the Community values have always been strong. One of the major challenges in the months to come will be for Italy to reclaim the European project. It's vital that it does so. Europe needs Italy to stand up for it. A well-functioning Franco-German alliance is also necessary, but it isn't enough on its own. Italy is a key component of the European project. Today, we need it to act as a positive force and be supportive of the euro.

The Italian banks Veneto Banca and Banca Popolare di Vicenza were wound up using public funds. Is this a failure for banking union?

No. Quite the contrary, in fact. The ECB, in its role as banking supervisor, identified the problems ahead of time and put pressure on the banks to strengthen their capital, which they did on several occasions, and to find a buyer. Once these options were exhausted, the ECB declared that these two banks were failing or likely to fail, in order to trigger the mechanism for winding them down. The decisions regarding their liquidation and the use of public funds do not fall under our remit, but everything was done in accordance with European rules. Of course, there are lessons to be learnt, but let's not lose sight of the bigger picture. From now on, it will be possible to close down banks when they are no longer viable. This is a massive cultural shift in Europe – for a long time the assumption had been that all banks had to be kept afloat, including those that were no longer viable. This mindset contributed to the weakness of the European banking sector, which currently has too many institutions. It will have to consolidate.

Will the Brexit negotiations harm investment in the euro area?

Brexit is bad news for everyone, but it was the British people's choice, and its economic impact is far less significant for us than it is for them. Political uncertainty is diminishing on the Continent, which helps boost investment, but in the United Kingdom the opposite seems to be the case. It is for the British people to choose their destiny outside of the European Union, but one thing must be clear: this cannot call into question the coherence of the European project and the integrity of its single market – a legal space in which the common rules are respected and consumers and investors are protected. The purpose of the European institutions is to protect that integrity. And that holds true if the negotiations fail, which is sadly a possibility.

With its economy battered by year after year of crisis, what could be the future drivers of growth in Greece?

That is the issue the Greek Government can now tackle. The agreement reached by the Eurogroup in June isn't perfect, because it doesn't provide a clear answer to the issue of Greek debt sustainability, but it will enable the economy to stabilise and investment to return. If political uncertainty and uncertainties around the implementation of the aid package disappear, I am sure that Greece will be able to benefit from a strong cyclical recovery that will ultimately enable it to consider its model for future growth. The time has finally come to ask these long-term questions.