



Irving Fisher Committee on  
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BANK FOR INTERNATIONAL SETTLEMENTS

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## Bank quality, judicial efficiency and borrower runs: loan repayment delays in Italy<sup>1</sup>

Fabio Schiantarelli, Boston College and IZA, Massimiliano Stacchini, Bank of Italy  
and Philip E. Strahan, Boston College and NBER

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<sup>1</sup> This presentation was prepared for the meeting. The views expressed are those of the authors and do not necessarily reflect the views of the BIS, the IFC or the central banks and other institutions represented at the meeting.

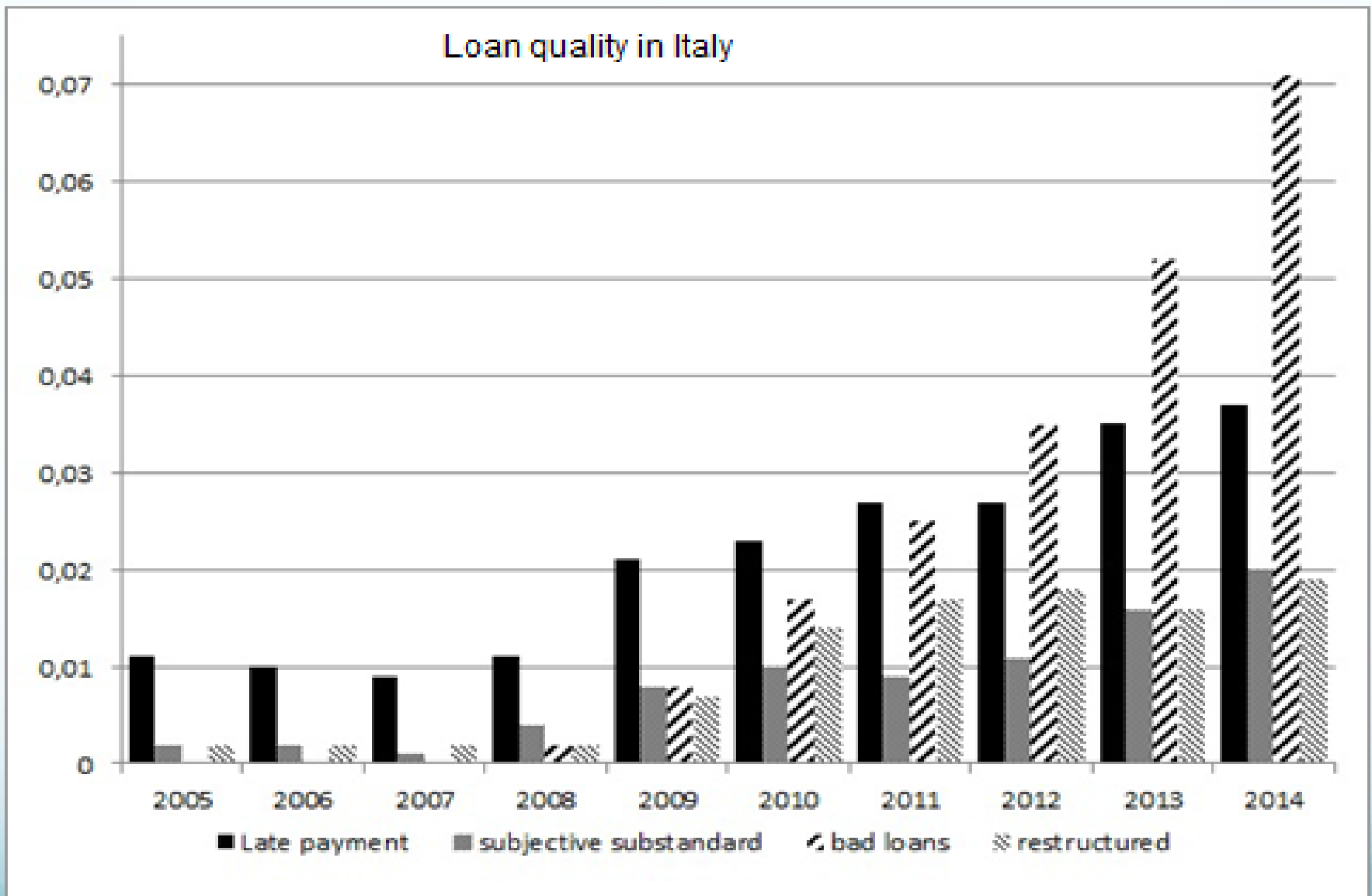
# Bank Quality, Judicial Efficiency and Borrower Runs: Loan Repayment Delays in Italy

Fabio Schiantarelli, Boston College & IZA

Massimiliano Stacchini, Bank of Italy

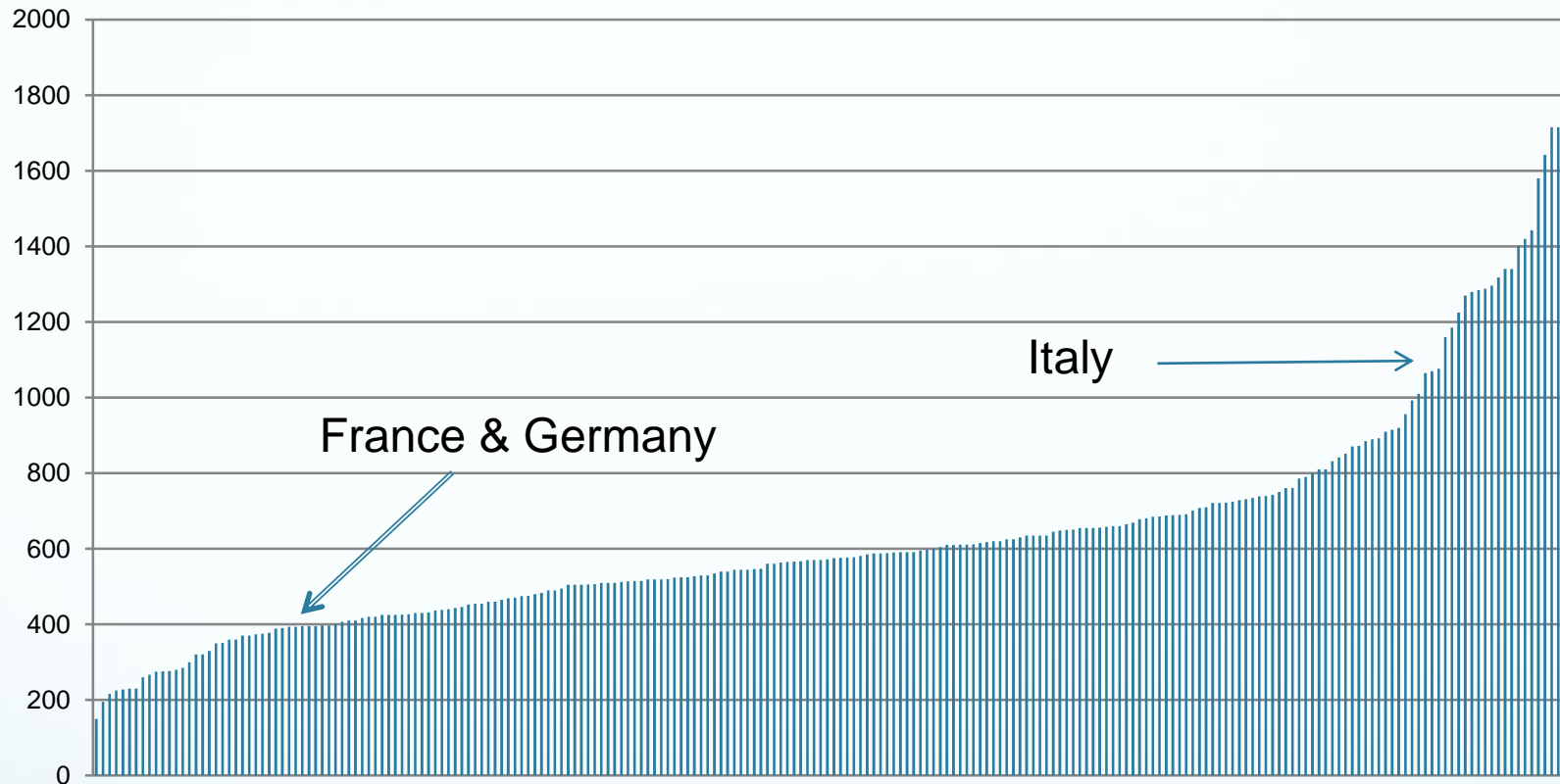
Philip E. Strahan, Boston College and NBER

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The recession has left a legacy of non-performing loans on Italian banks' balance sheets.

# World Bank Development Indicator: Time to Enforce a Contract



“The snail’s pace of Italy’s courts throws sand into the wheels of the economy in myriad ways. Banks struggle to resolve bad loans because bringing deadbeat debtors to court takes far the longest in Europe (WSJ, 2014).”

## Legislative reforms in 2015 and 2016

“One factor that until now has played a role in the growth of the stock of non-performing loans has been the slowness of insolvency and recovery procedures.

The legislative reforms introduced last summer and those approved at the beginning of this month serve to speed them up.

With the out-of-court assignment of property pledged by firms as collateral, recovery times could shrink to a matter of months from the previous estimate of more than three years, already reduced by last summer’s reforms.”

I. Visco (The Governor’s Concluding Remarks, 2016)

# What makes Banks Fragile?

- Standard story: Liquidity Risk
  - Depositor runs a la Diamond and Dybvig (1983)
  - Interbank market “freeze” (Iyer et al, 2013)
  - Lines of credit (Kashyap, Rajan and Stein, 2001; Gatev and Strahan, 2006)

## Liquidity risk in the financial Crises

- Gorton & Metrick (2010)
- Ivashina & Scharfstein (2011)
- Ippolito, Peydro, Paolo and Sette (2014)

# Our question: Can Bank Fragility Stem from Provision of Credit?

Theory says 'yes';

Borrower may fail to repay lender if

- lender is perceived to be weak, i.e. unlikely to lend in the future
- lender's enforcement capacity is limited.

Bond and Rai (JDE, 2009)

Trautmann and Vlahu (JBF, 2013)

Carrasco and Salgado (JFE, 2014)

Little empirical support for this idea

# Main Results

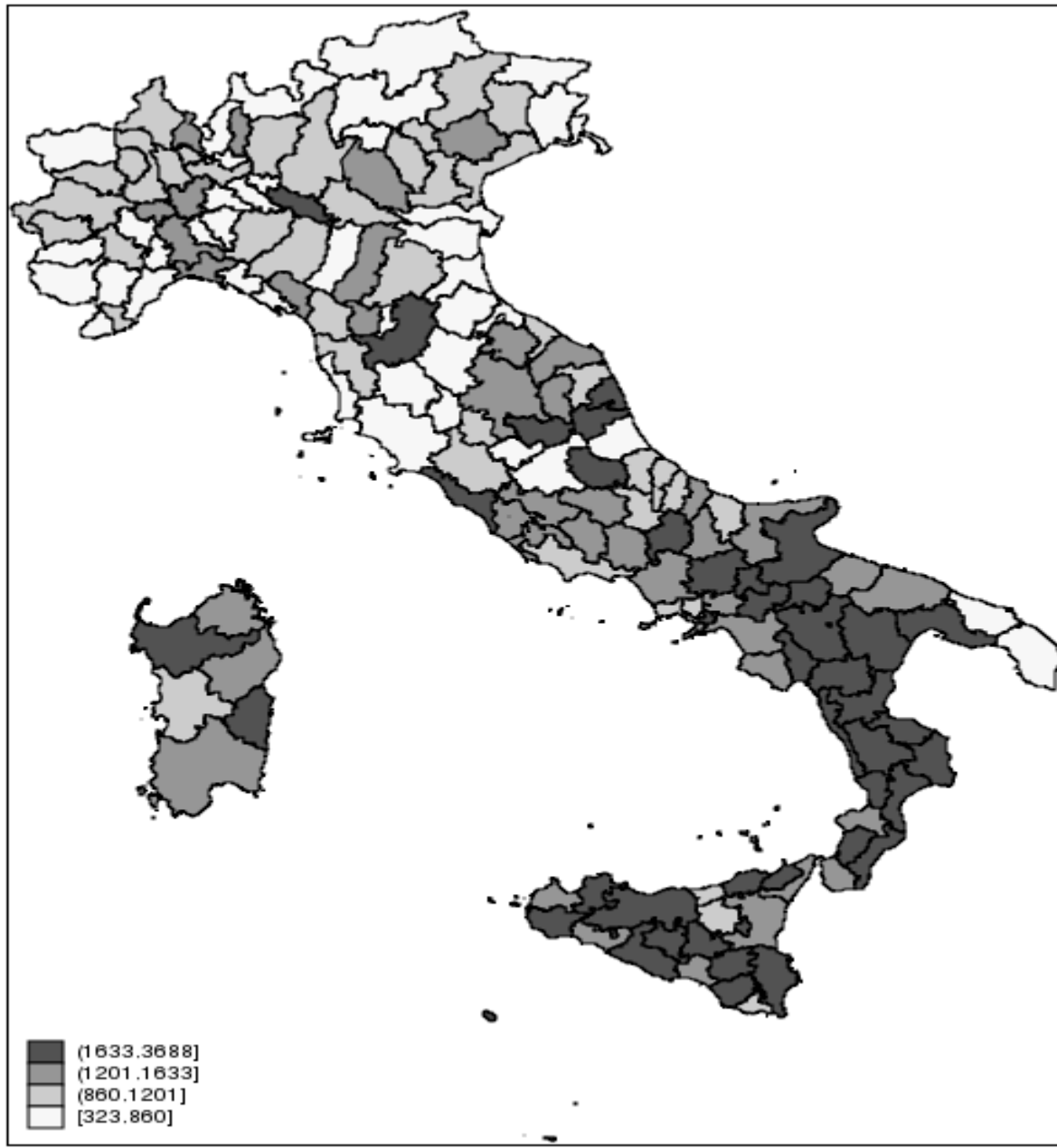
- New channel through which credit risk might enhance bank fragility.
- Borrowers delay their loan repayments (default) selectively: probability increases in banks weakened by past bad loans.
  - Effect is stronger for large borrowers
- Selective default is evident only where legal enforcement is weak.
  - We exploit local variation in enforcement across Italy
- Effect reflect borrower choice NOT lender choice



# Why Italy?

- Massive increases in borrower distress during the “Seven years’ War”.
  - Manufacturing lost 17 percent of its productive capacity.
  - Net job destruction reached almost one million
- Data: Detailed information on outcomes at the loan-level
- Multiple lending: Firms very often borrow from more than one bank in Italy
- Enforcement  
Varies widely across Italy

# Length of Property Execution Proceedings (# of days)



# Identification: two challenges

- Weak borrowers may be matched to weak banks
  - Firm-time (multiplicative) effects fully remove any variation in borrower health
- Want to focus on borrower's choice to default
  - Dependent variable leaves out bank decision on loan classification

# Identification (Empirical Model)

- We want to focus on selective default, so we look within borrower-quarter

$$y_{i,b,t} = \sum_{k=1}^K \alpha_k x_{b,t-1} + \theta_{i,t} + \delta_b + \varepsilon_{i,b,t}$$

- $y_{i,b,t} = 1$  if loan payment is late or overdrawn with the bank;  
= 0 if performing

# Identification (Model, cont'd)

- Control for borrower fundamental with firm-time fixed effects (a la Khwaja and Mian, 2008)
- Control for bank effects
- Focus on the effect of time-varying measure of bank health ( $X_{b,t-1}$ )
  - With firm-year effects, regression driven by firm choice as to which bank not to pay.
- And, we introduce interactions to look at firm characteristics, relationships, and legal enforcement

# Identification: Where is variation coming from?

- Firm pays all its banks  
**No**, removed by firm\*time effect
- Firm defaults on all banks  
**No**, removed by firm\*time effect
- Firm that defaults on one bank but pays the other  
**Yes**, fixed effect will not perfectly explain these observations

Variation driven by differences in bank characteristics

This is what we mean by 'Selective Default'

# Data

Sample: About 32,000 firms, from 2008 to 2013.

Source: Balance Sheet Register,

99% unlisted; firms account for more than 75% of total net revenues of Italian incorporated firms

Median firm has 50 employees

Match to:

- loan level data from Credit Register, Bank of Italy
- bank level data from Supervisory Reports, Bank of Italy

Solvency: Capital/assets, Bad loans/assets, Loss on sovereign bonds/assets,

Profitability: Profits/Equity

Liquidity: (Retail deposits and bonds with households)/assets;  
(Cash and bonds)/assets

Size: Log Assets

# Baseline Regression

DepVar: Delay

|                         | Without Profits | With Profits |
|-------------------------|-----------------|--------------|
| Capital/assets          | 0.021           | 0.037        |
| Bad loans/assets        | 0.114**         | 0.099**      |
| Sovereign losses/assets | 0.002*          | 0.003        |
| Profits                 | -               | 0.001        |
| Deposits/assets         | 0.002           | 0.002        |
| (Cash+bonds)/assets     | -0.006          | -0.012       |
| Log of Assets           | -0.001          | -0.001       |
| Share from Bank         | 0.012***        | 0.014***     |
| Bank Effects            | Y               | Y            |
| Firm-Time Effects       | Y               | Y            |
| Observations            | 2,656,566       | 1,066,184    |
| Cluster                 | By Bank         | By Bank      |



# Economic Impact

- Increase of bad loans/assets from 25<sup>th</sup> to 75<sup>th</sup> Percentile = 0.05
- Estimated effect on default =  $0.05 \times 0.114 = \underline{0.5\%}$
- Large relative to mean default rate of 3% (~16 percent increase from the mean)

# Bank weakness matters more for large firms

Dep.var.: Delay

|                         | Smallest | Medium   | Large    | Largest  |
|-------------------------|----------|----------|----------|----------|
| Capital/assets          | 0.034    | 0.017    | 0.037    | 0.056    |
| Bad loans/assets        | 0.076*   | 0.041    | 0.108*** | 0.138**  |
| Sovereign losses/assets | 0.002    | 0.004    | 0.003    | 0.004    |
| Profits/assets          | -0.003   | 0.009    | -0.006   | 0.002    |
| Deposits/assets         | 0.003    | 0.005    | 0.001    | 0.002    |
| (Cash+bonds)/assets     | -0.012   | -0.022** | -0.007   | -0.010   |
| Log of Assets           | -0.002   | -0.002   | -0.001   | -0.001   |
| Share from Bank         | 0.007*** | 0.008*** | 0.013*** | 0.025*** |

Bank-Firm/Type Effects

Y

Firm-Time Effects

Y

Observations

1,065,889

Cluster

Bank

P-value for F-test of Coefficient Equality

0.020

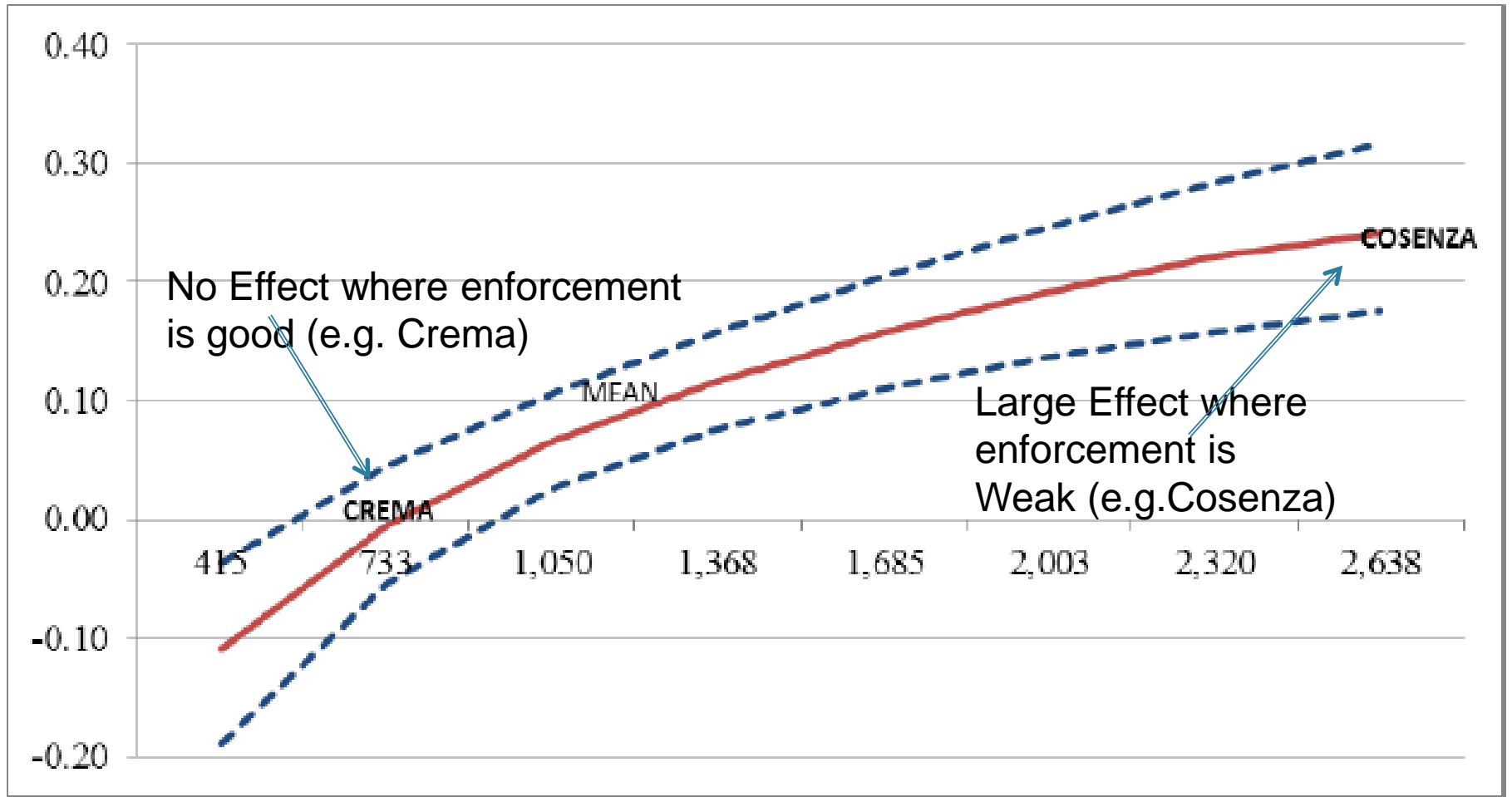
# Do results reflect legal inefficiency?

- Interact Bank characteristics with Log of Days to Execute Property Disputes
  - How long to repossess collateral?
  - Large variation across Italy
- Match by location of lender's head office
  - ➔ Direct effect taken out by bank fixed effects
- Use 2007 data on legal efficiency (pre-determined)
  - ➔ no mechanical relationship with losses in our sample

# YES: Interaction with 2007 Legal Efficiency

|                                 | Without Profits | With Profits |
|---------------------------------|-----------------|--------------|
| Capital/assets                  | -0.398          | -0.533       |
| Capital/assets * Log Efficiency | 0.060           | 0.082        |
| Bad loans/assets                | -1.301***       | -1.063***    |
| Bad loan * Log Efficiency       | 0.196***        | 0.162***     |
| Sovereign losses/assets         | 0.004           | -0.001       |
| Sovereign Loss * Log Efficiency | -0.001          | 0.001        |
| Profits/assets                  | -               | 0.017        |
| Profit * Log Efficiency         | -               | -0.001       |
| Deposits/assets                 | -0.057          | -0.075*      |
| Deposits * Log Efficiency       | 0.010           | 0.012*       |
| (Cash+bonds)/assets             | 0.172*          | 0.069        |
| Cash+bonds * Log Efficiency     | -0.025*         | -0.011       |
| Log of Assets (Billions €)      | -0.011          | -0.013       |
| Log assets * Log Efficiency     | 0.002           | 0.002        |
| Share from Bank                 | -0.002          | -0.005       |
| Share * Log Efficiency          | 0.002           | 0.003        |
| Bank Effects                    | Y               | Y            |
| Firm-Time Effects               | Y               | Y            |
| Observations                    | 2,656,566       | 1,066,184    |
| Cluster                         | Bank            | Bank         |

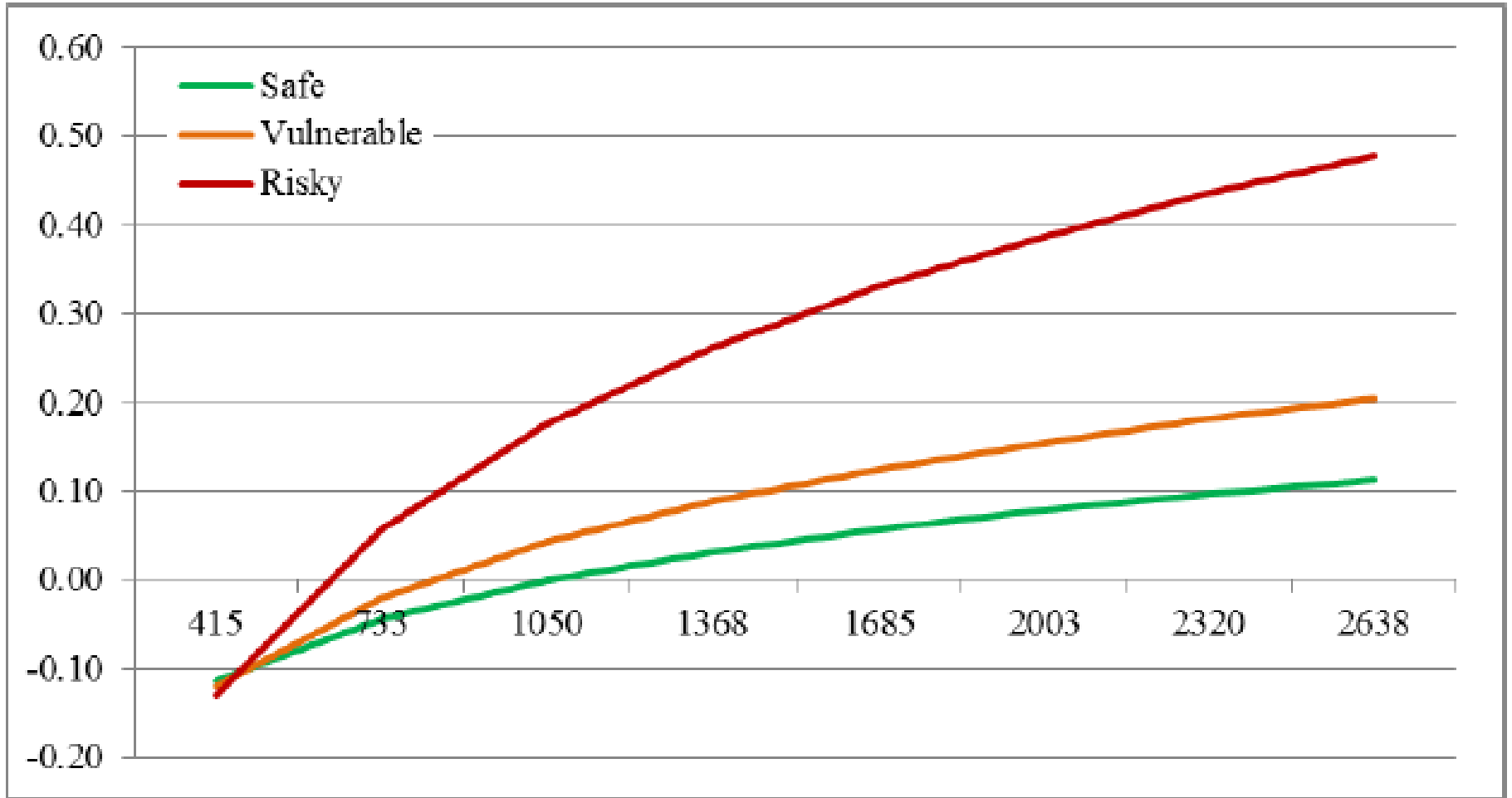
# Magnitude of Bad Loans on Late Payment, by Legal Efficiency



# Selective v. Strategic Default

|  | Without Profits | With Profits |
|--|-----------------|--------------|
| <b><i>Safe Firms (Strategic)</i></b>       |                 |              |
| Bad loans/assets                           | -0.873***       | -0.576***    |
| Bad loan * Log Efficiency                  | 0.124***        | 0.082***     |
| N  | 502,356         | 202,475      |
| <b><i>Vulnerable Firms (Selective)</i></b> |                 |              |
| Bad loans/assets                           | -1.177***       | -1.062***    |
| Bad loan * Log Efficiency                  | 0.177***        | 0.159***     |
| N  | 1,597,259       | 641,802      |
| <b><i>Risky Firms (Selective)</i></b>      |                 |              |
| Bad loans/assets                           | -2.089***       | -1.521***    |
| Bad loan * Log Efficiency                  | 0.322***        | 0.244***     |
| N  | 556,951         | 221,907      |
| Bank Characteristics X Inefficiency        | Y               | Y            |
| Bank Effects                               | Y               | Y            |
| Firm-Time Effects                          | Y               | Y            |
| Cluster                                    | Bank            | Bank         |

# Magnitude of Bad loans on Late Payment, by Legal Efficiency & Borrower Risk Type (Z- score)



# Robustness Checks

- Use First Late Payment only
  - Because distressed banks may be slower to write off bad loans
  - (Once a loan goes into arrears, we drop all subsequent observations)
- Use Term Loans only
  - Because distressed banks might cut lines more aggressively, leading to defaults
- Control for other Loan Terms
  - maturity, price, real collateral, receivables
- Results are robust to region (North v. South)
- Results similar with bank \* firm fixed effect



# Final remarks

- Banks can face ‘borrower runs’
  - Another dimension of bank fragility, related to credit provision rather than to liquidity provision
- Borrowers selectively default against weak banks
- This only emerges where Legal Enforcement is weak

- Our results point to Legal Enforcement as an additional component required to reduce fragility stemming from credit risk.
- Better enforcement might limit the use of mechanisms (i.e., lender of last resort facilities, deposit insurance) that might generate moral hazard costs.
- Controversial possibility: can too much transparency can be destructive?

Thanks !

# Summary Statistics

|                             | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|-----------------------------|------|------|------|------|------|------|
| <b><u>Loan Defaults</u></b> |      |      |      |      |      |      |
| Late Payments, all          | 1.90 | 3.00 | 3.10 | 3.20 | 4.20 | 5.90 |
| Late Payments, term loans   | 1.30 | 2.10 | 2.20 | 2.30 | 3.10 | 4.20 |

|  | Mean  | Q25   | Q75  |
|--|-------|-------|------|
| <b><u>Bank Characteristics</u></b>           |       |       |      |
| Capital/assets (solvency)                    | 0.14  | 0.08  | 0.17 |
| Bad loans/assets (solvency)                  | 0.03  | 0.01  | 0.06 |
| Sovereign losses/assets (solvency)           | -0.08 | -0.20 | 0.03 |
| Profits/assets                               | 0.02  | 0.01  | 0.04 |
| Deposits/assets (funding liquidity)          | 0.60  | 0.41  | 0.86 |
| (Cash+bonds)/assets (asset market liquidity) | 0.16  | 0.06  | 0.25 |
| Assets (Billions €)                          | 36.00 | 0.14  | 2.60 |

## Firm characteristics

|              | mean   | p25   | p50    | p75    |
|--------------|--------|-------|--------|--------|
| leverage     | 52     | 28    | 57     | 77     |
| age          | 25     | 13    | 23     | 33     |
| total assets | 62,298 | 7,905 | 14,720 | 32,556 |
| empl         | 153    | 24    | 49     | 106    |

# And for risky firms (split by z-score)

|                            | Safe     | Vulnerable | Risky    |
|----------------------------|----------|------------|----------|
| Capital/assets             | -0.012   | -0.008     | 0.134**  |
| Bad loans/assets           | 0.021    | 0.096**    | 0.227*** |
| Sovereign losses/assets    | 0.001    | 0.003**    | 0.003    |
| Deposits/assets            | -0.001   | 0.004      | -0.001   |
| (Cash+bonds)/assets        | -0.004   | -0.001     | 0.006    |
| Log of Assets (Billions €) | -0.001   | -0.001*    | -0.001   |
| Share from Bank            | 0.005*** | 0.012***   | 0.032*** |
| Bank-Firm/Type Effects     | Y        | Y          | Y        |
| Firm-Time Effects          | Y        | Y          | Y        |
| Observations               | 502,356  | 1,597,259  | 556,934  |
| Cluster                    | Bank     | Bank       | Bank     |

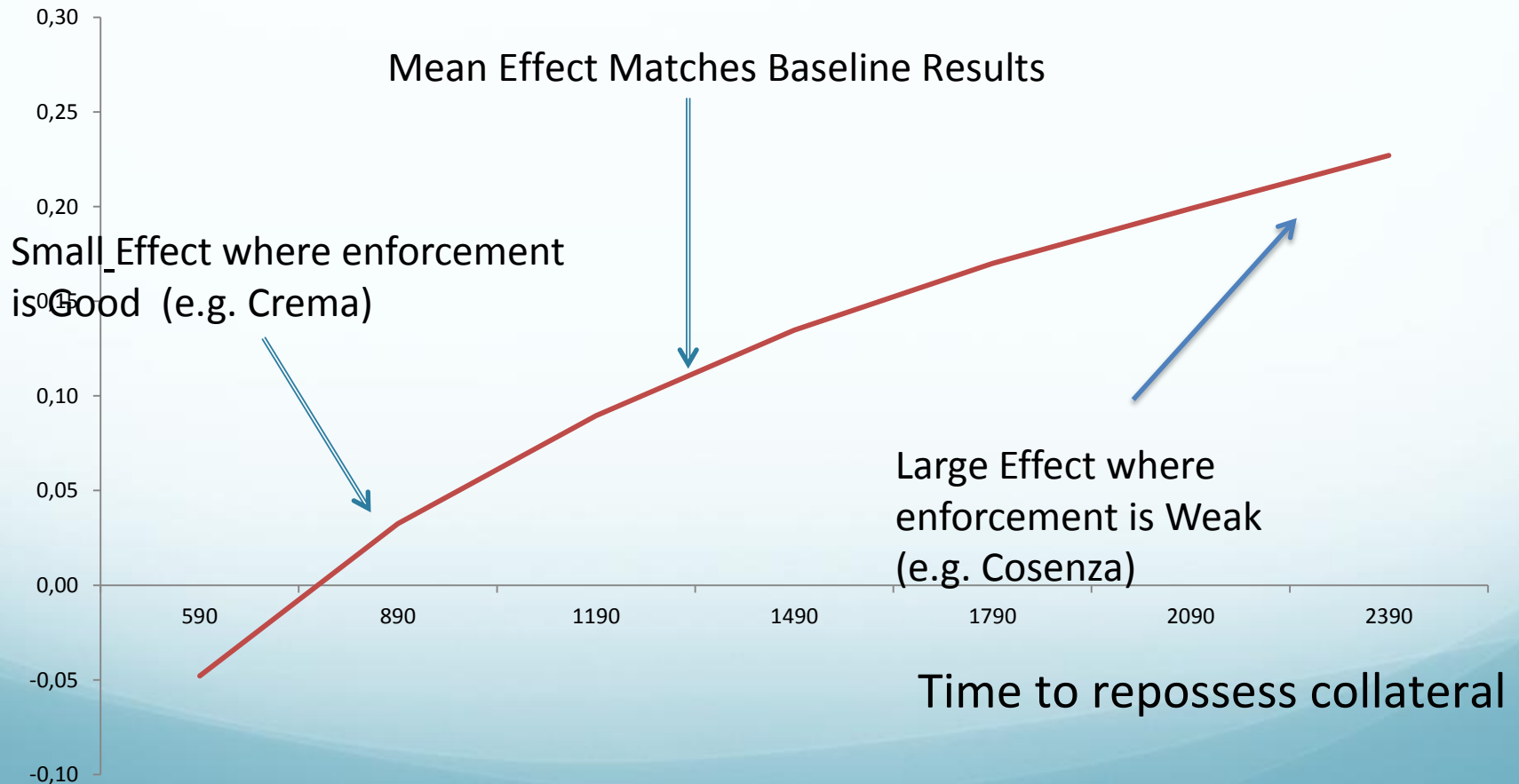
# Main results

## Selective Default Stronger where Legal Enforcement is Weak

$\partial$  Prob (borrower delays loan repayment)

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$\partial$  Bank's accumulated bad loans



# Bank Relationships in Italy

- Most firms have at least 2 relationships (our data)
- Typical number of banks in Italy is highest in EU (Ongena & Smith, 2000)
- But not correlated with Legal Enforcement variation within Italy



# Do relationships mitigate selective default?

- Introduce interactions between bank's share with bank-level characteristics

# NO: Interaction with share

|                            | Without Profits | With Profits |
|----------------------------|-----------------|--------------|
| Capital/assets             | 0.034           | 0.050        |
| Capital/assets * Share     | -0.094          | -0.095       |
| Bad loans/assets           | 0.114***        | 0.102***     |
| Bad loan * Share           | -0.002          | -0.020       |
| Sovereign losses/assets    | 0.002           | 0.003        |
| Sovereign Loss * Share     | 0.002           | 0.002        |
| Profits/assets             | -               | 0.006        |
| Profit * Share             |                 | -0.039       |
| Deposits/assets            | 0.004           | 0.005        |
| Deposits * Share           | -0.015          | -0.016       |
| (Cash+bonds)/assets        | -0.008          | -0.014       |
| (Cash+bonds) * Share       | 0.020           | 0.021        |
| Log of Assets (Billions €) | -0.001          | -0.001       |
| Log assets * Share         | -0.001*         | -0.002**     |
| Share from Bank            | 0.038***        | 0.047***     |
| Bank Effects               | Y               | Y            |
| Firm-Time Effects          | Y               | Y            |
| Observations               | 2,656,566       | 1,066,184    |
| Cluster                    | Bank            | Bank         |

# First Delayed Repayment

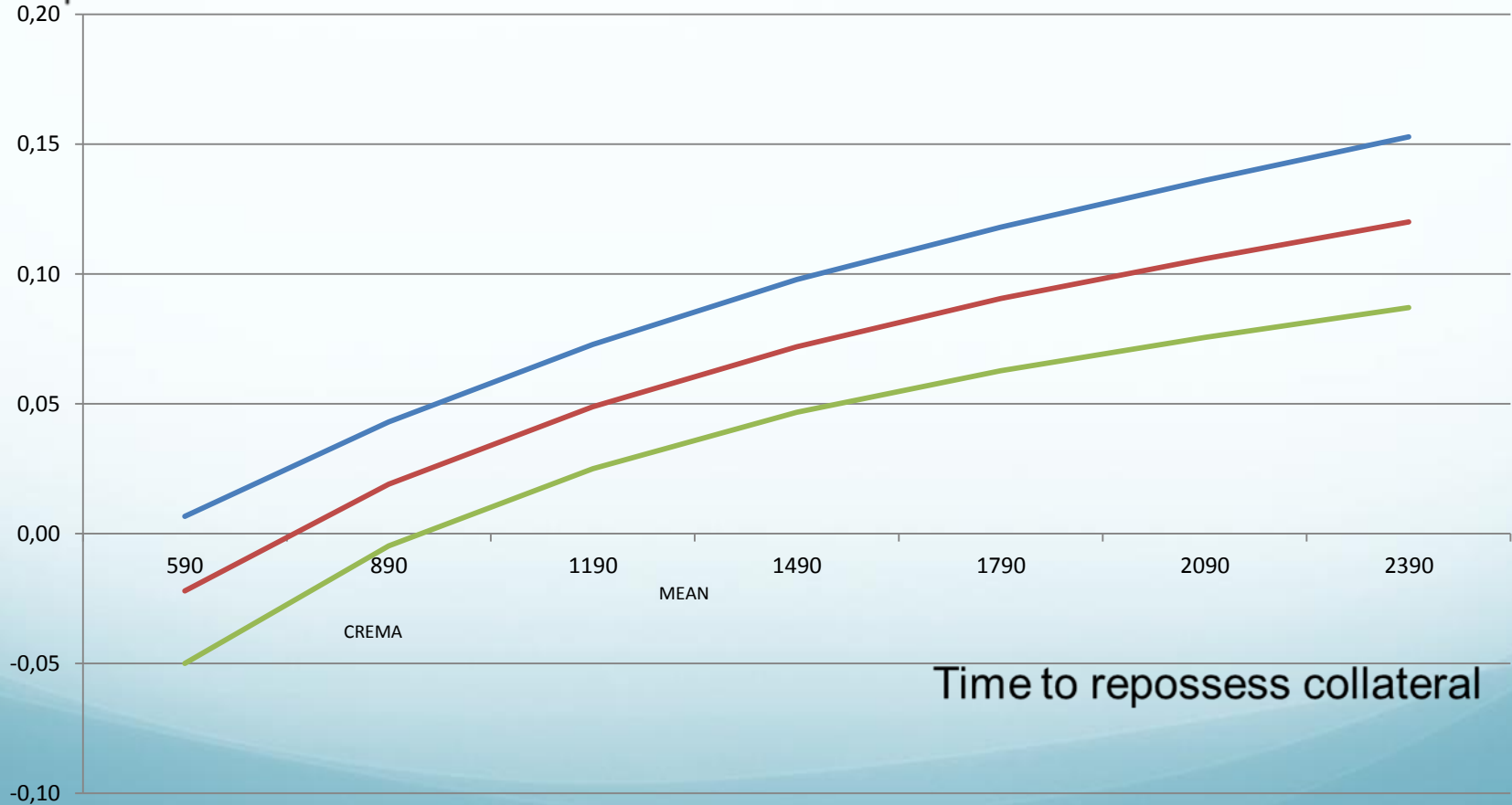
2008 2009 2010 2011 2012 2013

First Delay

1.1 1.5 1.3 1.1 1.7 1.9

$\partial p$  (firm delay)

$\partial$  lenders' past bad loans



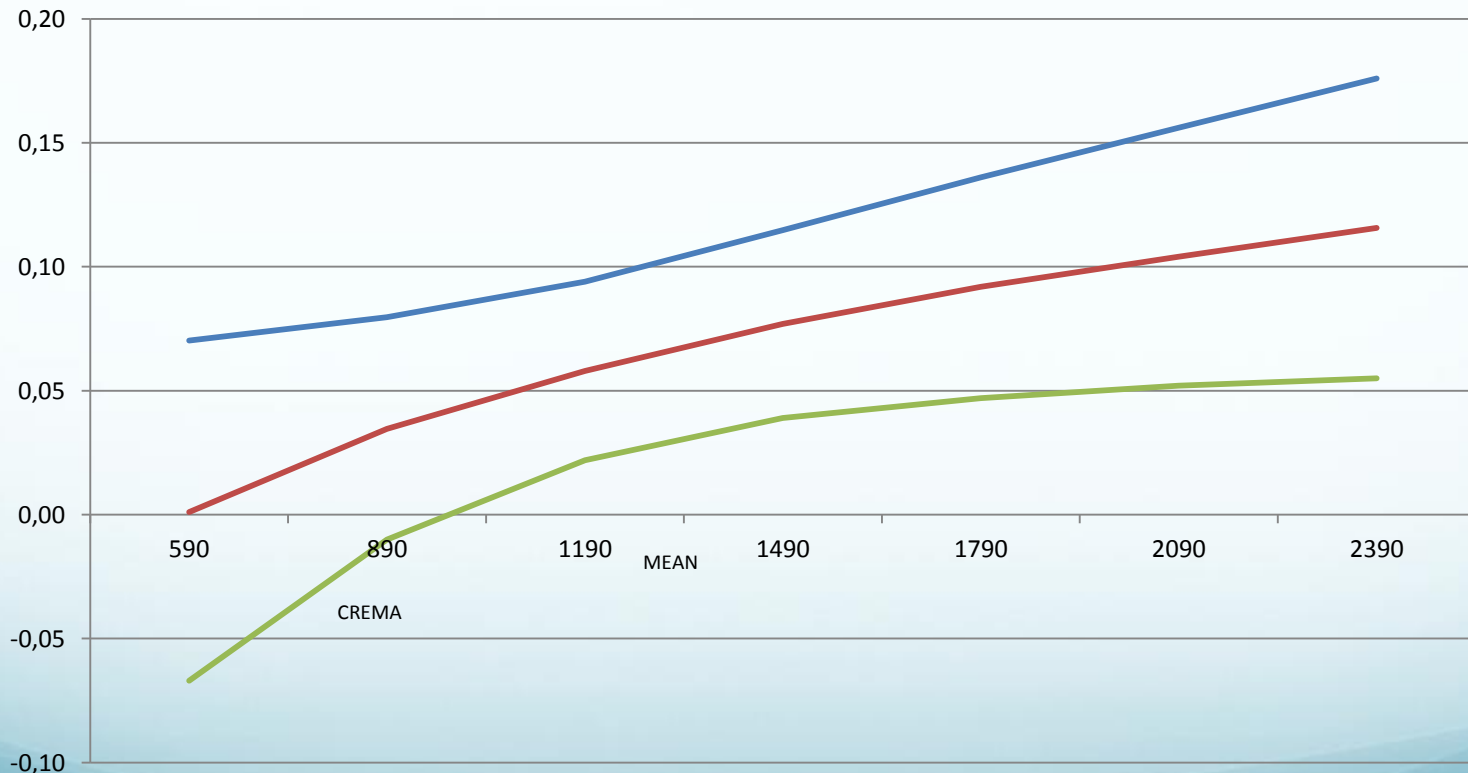
Time to repossess collateral

# Term Loans Only

|            | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|------------|------|------|------|------|------|------|
| Delay      |      |      |      |      |      |      |
| Term loans | 1.3  | 2.1  | 2.2  | 2.3  | 3.1  | 4.2  |

$\frac{\partial p}{\partial \text{firm delay}}$

$\frac{\partial p}{\partial \text{lenders' past bad loans}}$



Time to repossess collateral

# Loan Transition Matrix

|                          |                             | Loan State at time 12/2014 |                         |                               |               |
|--------------------------|-----------------------------|----------------------------|-------------------------|-------------------------------|---------------|
|                          |                             | Perf-<br>orming            | Past Due /<br>overdrawn | Substandard /<br>Restructured | Bad Loans     |
| Loan State at<br>12/2013 | Performing                  | 92.39%                     | 1.04%                   | 5.67%                         | 0.90%         |
|                          | <b>Past Due / overdrawn</b> | <b>27.49%</b>              | <b>13.70%</b>           | <b>46.91%</b>                 | <b>11.90%</b> |
|                          | Substandard / Restructured  | 3.97%                      | 0.22%                   | 71.86%                        | 23.94%        |
|                          | Bad Loans                   | 0.10%                      | 0.01%                   | 0.27%                         | 99.62%        |