

The Origins of Italian NPLs

by Paolo Angelini, Marcello Bofondi, and Luigi Zingales

Discussion at the BIS Annual Conference in Lucerne, June 23 2017

By

Viral V. Acharya

Reserve Bank of India

[Views reflected are my own]

Summary & Research Question

- Why did NPLs grow so much in Italy?
 - Was the increase simply caused by the macroeconomic downturn?
 - Are there problems specific to Italy (and especially Italy's banks)?
- The paper tracks *the flow of NPLs* over time and across banks
- Compares current Italian crisis to
 - Previous Italian crises
 - Current crisis in other countries
- Decomposes banks' NPLs into
 - Exogenous component
 - Risk Attitude
 - Bank Residual (and in turn relates this to bank characteristics)

Results – Aggregate Evidence

- Adjusting for the severity of the crisis, the flow of NPLs is not significantly different from that of previous crises in Italy, especially compared to the 1992 – 1997 crisis
- Comparing Italy to other countries that suffered a significant drop in real GDP or nominal house prices in the same crisis period, the NPLs of Italy are significantly higher compared to other countries

Results – Micro Evidence

- Ex-ante lending policy:
 - Of the outstanding loans in 2007, 28% were to “sound” borrowers (annual default rate of 5.6%) → banks would not have been able to have a default rate lower than this
 - 29% of loans were classified as risky (annual default rate 19.4%)
 - The paper/presentation is right to focus more on the 2008-10 window, after which outcomes are highly endogenous to bank and policy choices

Results – Micro Evidence

- Determinants of ex-post defaults
 - Decompose defaults into three components:

$$\sum_{a,z} w_{b,a,z} Def_{b,a,z} - Def_{\dots} \equiv \underbrace{\sum_{a,z} w_{b,a,z} [Def_{\dots,a,\cdot} - Def_{\dots}]}_{\text{“Exogenous”}} + \underbrace{\sum_{a,z} w_{b,a,z} [Def_{\dots,a,z} - Def_{\dots,a,\cdot}]}_{\text{“Risk Attitude”}} + \underbrace{\sum_{a,z} w_{b,a,z} [Def_{b,a,z} - Def_{\dots,a,z}]}_{\text{“Bank Residual”}}$$

- Variation in exogenous (component 1) and risk taking (component 2) have little explanatory power
- Most variation from “bank residual” component; suggests less defaults for:
 - Better capitalized banks
 - Banks with higher ROE
 - Banks without sanctions by the Bank of Italy
 - Banks where management is not referred to judicial authority for prosecution

I. ``Bad luck component``

- Is the ``exogenous`` component really something banks have no control over?
- For small banks, regional (and thereby potentially sectoral) exposure is fixed
- Larger banks have more discretion over their lending choices, especially with respect to the sector and geographical area
- **Suggestion:** Run the analysis separately for banks that only operate in small geographical area vs banks that operate nationally or at least in multiple regions
- For larger banks, assumption of ``exogeneity`` probably less plausible?

II. NPLs caused by zombie lending?

- A loan has to be recognized as non-performing – what are the rules?
- Even a loan's missing of payment is in bank's control – extend loan?

January 8, 2013 7:29 pm

Companies: The rise of the zombie

November 25, 2015 1:38 pm

Free Lunch: Europe slowly dezombifies its banks

- Source: Financial Times
- Increasing evidence of zombie lending in Europe (similar to Japan in the 1990s)

Rollovers: Kicking the can down the road!

- How are rollovers treated (e.g., amendment to interest rate, extension of maturity)? Are they considered as new loans?
- When do you measure quality for a loan that is rolled over? At the time the loan was granted or at the time it was rolled over?
- A new loan to a firm whose loan is maturing, even if the two are not connected, may really be related transactions within the relationship
- If a bank simply grants the loan and takes no further action, default of ex-ante high quality borrowers can be considered “bad luck”
- However, borrower quality might have deteriorated from time of loan granting until potential rollover decision
- If bank takes active decision to roll over loan, ex-post default is not due to “bad luck” – postpone default temporarily, clustering them in due course
 - Default rates in 2011-13 seem rather low (16%), and jump massively in 2014-16 (34%).

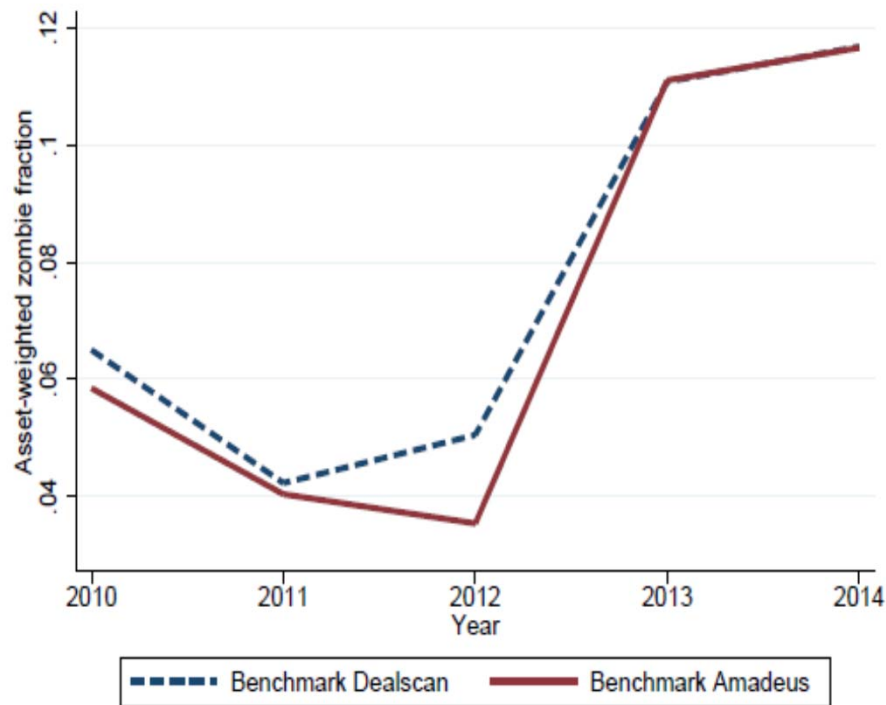
Is there evidence of zombie lending?

- As argued by Caballero, Hoshi, Kashyap (2008) and Giannetti and Simonov (2013), significant evergreening (“zombie lending”) took place in the Japanese crisis in the 90’s as loans were rolled over at very favorable interest rates
- My research in Acharya, Eisert, Eufinger, Hirsch (2017) suggests that this happened in Italy too, especially post OMT announcement
- It seems useful to think of Origins of the Italian NPLs, but the more interesting question is whether “lost decade” was avoidable

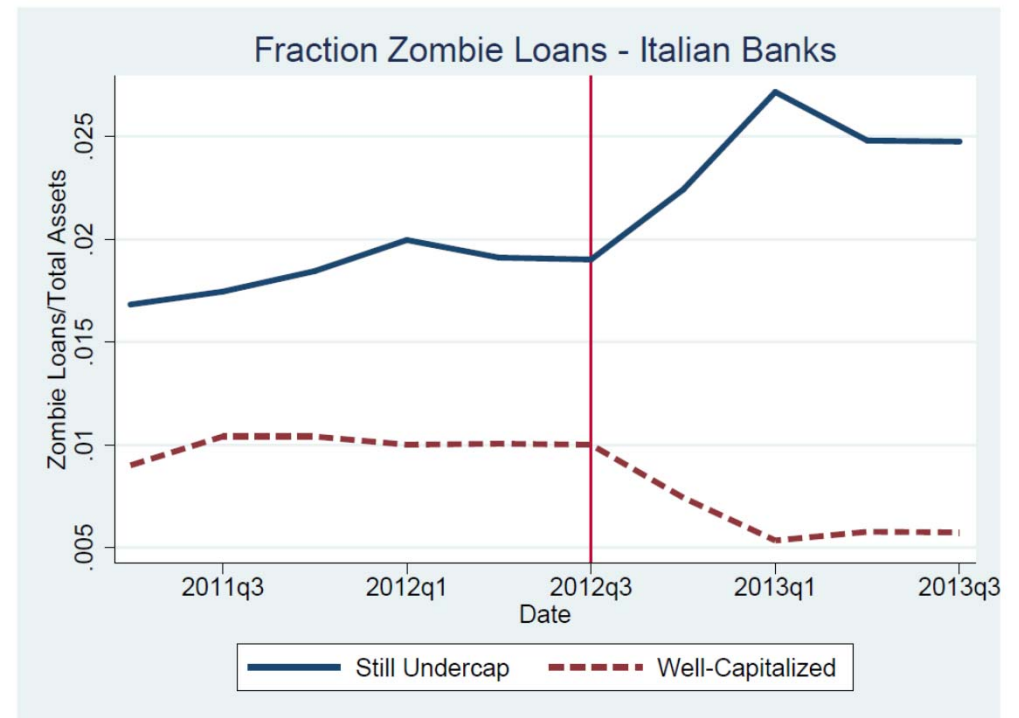
Zombie Firms - Example: Feltrinelli

- Feltrinelli is a private Italian publishing company and operates bookstores throughout Italy
- Came under severe stress during the sovereign crisis
- La Repubblica wrote in 2013: "Feltrinelli announces solidarity contracts for 1,370 employees, for a period of one year. [...] this will allow to save up to 216,000 working hours. 2012 was a particularly difficult year [...] The company has recorded a contraction of net sales by 11% over the last two years. And 2013 is going to be just as critical."
- Receives a new loan from UniCredit and Intesa Sanpaolo after OMT, when its interest coverage ratio was -1.1
- The interest rate on its debt for 2015 was 1.3%, the corresponding benchmark rate was 1.4%
- The interest rate on its debt at time of pre OMT loan was 4.7% when benchmark rate was 2.0%

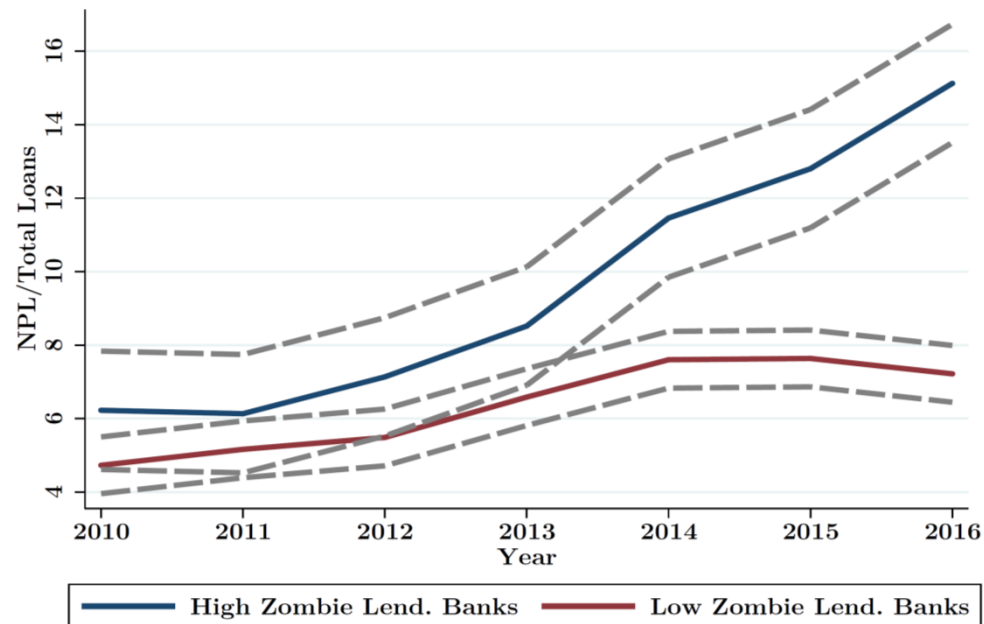
Zombie lending picked up after OMT



Source: Acharya, Eisert, Eufinger, Hirsch (2017)



NPL evolution and bank health



- Source: Acharya, Eisert, Eufinger, Hirsch (2017)
- European banks that engaged in zombie lending (**mainly weakly-capitalized banks**) in the syndicated loan market following the ECB's unconventional monetary policy have significantly higher shares of NPLs

Zombie lending hurts the economy

“The concern is that these companies - which spend so much of their cash servicing interest payments that they are unable to invest in new equipment or future growth areas - could be at least partly to blame for the weak recovery in Europe, hogging resources that could go to more productive areas”

(Financial Times: Companies: The Rise of the Zombie, January 8th, 2013)

Panel A: Investment				
Industry	Avg. Investment (% of Capital)	Δ Fraction Zombie	Investment Loss (% of Capital)	Investment Years lost
Construction	9.58%	17.00pp	23.8%	2.5
Manufacturing	12.3%	5.40pp	7.6%	0.6
Trade	10.6%	12.29pp	17.2%	1.6
Service	12.5%	13.62pp	19.1%	1.5
Other	8.9%	3.82pp	5.4%	0.6

III. Sectoral concentration – an explanation for NPLs?

- Is sectoral concentration of bank lending increasing?
- Do banks grant more loans to struggling industries during the crisis compared to before?
 - Does it depend on their ex-ante share of loans in that industry?
 - Does it depend on bank quality?
- Giannetti and Saidi (2017) provide evidence that lenders with a large share of loans outstanding in an industry are more likely to provide liquidity to industries in distress
- Lenders' decisions to provide liquidity are affected by the extent to which they internalize any spillover effects of negative shocks
- Are loans granted primarily to new or existing borrowers?

Conclusion

- What is extraordinary is how long the bank NPLs have taken to be recognized and resolved – the timing of NPL recognition is a dynamic active choice of banks and regulators
- NPLs in absolute are less important than NPLs relative to economic (not regulatory) capital
- Minor suggestions:
 - Compare Z-score to Default rate mapping in this decade to 90's
 - Compare ever-greening in this decade to 90's (explains the prediction gap?)
- Italy might benefit from an **efficient bankruptcy code** – is that in works? Authors should help the country design one!