# **The Changing Role of Central Banks**

By C. Goodhart Financial Markets Group, London School of Economics

## Historical Introduction

Three main functional roles:

- i) Price stability
- ii) Financial stability (and development)
- iii) Support State in crisis (war)Constrain misuse of State powers in normal times

Balance between functions shifts over time.

Identify three stable epochs, with confused inter-regnums between them.

- 1. $1840s \rightarrow 1914$ Victorian era $1914 \rightarrow 1933$ Inter-regnum
- 2.  $1933 \rightarrow 1971/72$  Decades of Government Control  $1971/72 \rightarrow 1979$  Inter-regnum
- 3.1980  $\rightarrow$  2007Triumph of the Markets2007  $\rightarrow$  CurrentInter-regnum
- 4. The Future ?

#### Victorian Era

In praise of the Real Bills doctrine

Learning to use OMO to make official rate effective

Independence from Government and quasi-automatic market mechanisms

### Decades of Government Control

Lessons of 1929-33 was to suppress competition. Safe but dull

Controls and cartelisation, over-riding of weak market mechanisms

No independence; so what did it do?

- (i) Advice on policy (less effective than Treasury)
- (ii) Administer controls
- (iii) Manage markets (fx, bond, money market)

#### Triumph of the Markets

IT and international competition, Euro-dollar market Collapse of Bretton Woods, inflation

Targetry: Money, fx, inflation

Capital was constraint on bank expansion But no self-control, so regulation

Such regulation failed (too procyclical)

### The Future Role of the Central Bank?

- Price stability does not guarantee financial stability (Minsky)
- Cannot achieve two objectives with one instrument
- So develop macro-prudential regulation/supervision
- What will be role of Central Banks in this?

- A. The Essence of Central Banking
  - This lies in liquidity management, not setting interest rates
  - "A Central Bank is a bank, not a study group"

B. Interactions with Government

- (i) A bank tax
- (ii) Sanctions
- (iii) Debt management
- (iv) Bank resolution
- (v) Interest rate setting

- C. Inter-connection with other Regulators/Supervisors
- D. Structural Development in the Financial Sector
- E. Conclusions

What does closer involvement of Central Banks with Governments mean for the interest-rate setting function?