Comments by Rafael Repullo on

Financial Institution Dynamics and Capital Regulations

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Purpose of paper

• Provide a rationale for two features of banking regulation

→ Minimum capital requirements

 \rightarrow Capital conservation buffer of Basel III

• What is new?

 \rightarrow Agency problem between bank manager and shareholders

• How is it motivated?

 \rightarrow High bank payouts in the early stages of the crisis

Structure of paper

- Introduction
- Some suggestive evidence
- A primer on Basel III
- Dynamic model of a bank without deposits
- Dynamic model of a bank with deposits
- Conclusion

Model 1: Bank without deposits

- Bank run by risk-averse manager
 - \rightarrow Manager chooses dividend payments and equity issues
 - \rightarrow Manager compensation linked to dividend payments
- Key assumption
 - \rightarrow Manager cannot commit to paying future dividends
 - \rightarrow Time inconsistency problem
- Main result

 \rightarrow Underinvestment (relative to first-best)

Model 2: Bank with insured deposits

• Incorporating insured deposits and exogenous default risk

 \rightarrow Distortions generated by deposit insurance

- Main result
 - \rightarrow Excessive leverage (relative to first-best)

Preliminary comments

• Model 1 is not a model of a bank

 \rightarrow Dynamic model of firm fully funded with equity

• Model 2 adds one specific feature of banks: insured deposits

 \rightarrow No borrower screening, loan monitoring, risk-shifting, etc.

Main comments

• Conflict between managers and shareholders is interesting

 \rightarrow Shed light on roles of outside and inside equity

• Formal analysis is very complicated

 \rightarrow It is difficult to see what is driving the results

• Some assumptions are not properly justified

 \rightarrow Results may not be robust

• Policy analysis is incomplete

 \rightarrow "Two types of regulations would <u>likely</u> be necessary"

What am I going to do?

• Comment on some special assumptions of the model

 \rightarrow Are they needed for the results?

- Consider a simpler setup
 - \rightarrow In fact, a one-period model

Part 1

Some comments on the assumptions

Standard assumptions

- Manager is risk-averse and shareholders are risk-neutral
- Manager is more impatient than shareholders
- Concave production function
- Proportional cost of equity issuance

Special assumptions (model 1)

- Manager's compensation is fraction ψ of dividends paid
 - \rightarrow Reduced form: No analysis of optimal agency contract
 - \rightarrow Why not a function of share prices?
- Fraction 1γ of compensation accrues to future shareholders
 - \rightarrow Why do we need this?
 - \rightarrow Why not simply assume $\gamma = 1$?
- First-best defined by eliminating differences in impatience

 \rightarrow Does this make any sense?

Special assumptions (model 2)

• Bankruptcy threshold level of capital \underline{n} is not zero

 \rightarrow Why not?

• Outside option of manager of defaulting bank is $V(\underline{n})$

 \rightarrow Why does it depend on <u>*n*</u>?

• Increasing (internal) cost of raising deposits h(d)

 \rightarrow Why do we need this?

Part 2 A simple model

A simple model

- Two dates t = 0, 1
- Risk-neutral manager that gets fraction ψ of dividends paid
- Manager discount factor = Shareholders discount factor = $\beta < 1$
- Cost of raising equity = 0
- Deposit rate = 0
- Safe investment

Notation

- Initial net worth = n
- Initial dividend paid = z
- Manager compensation $c = \psi z$
- New equity raised = *m*
- Bank capital = y = (n z c) + m
- Bank deposits = d
- Bank investment = y + d
- Bank return = $f(y + d) = (y + d)^{1/2}$

Allocation of final payoff

- Final payoff f(y+d)
 - \rightarrow First used to pay deposits d
 - \rightarrow Then used to pay shareholders and manager f(y+d) d
 - \rightarrow Shareholders get

$$\frac{1}{1+\psi}[f(y+d)-d]$$

 \rightarrow Manager gets fraction ψ of dividends paid

$$\frac{\psi}{1+\psi}[f(y+d)-d]$$

Model 1: Bank without deposits

• Manager's problem

$$\max_{(z,m)} \left[\psi z + \beta \frac{\psi}{1 + \psi} f(y) \right]$$

subject to PC of new shareholders

$$m = \beta \frac{m}{y} \frac{1}{1 + \psi} f(y)$$

- \rightarrow LHS of constraint: new equity raised at t = 0
- \rightarrow RHS of constraint: discounted value at t = 1
- \rightarrow Note: new shareholders get share *m*/*y* of bank's capital

Solution of model 1

• If optimal decision involves m > 0 we have

$$m = \beta \frac{m}{y} \frac{1}{1 + \psi} f(y)$$
 implies $y = \left(\frac{\beta}{1 + \psi}\right)^2$

• Substituting this result into manager's objective function gives

$$\max_{z} \left[\psi z + \beta \frac{\psi}{1 + \psi} f(y) \right] = \psi \left[z + \left(\frac{\beta}{1 + \psi} \right)^{2} \right]$$

• Which implies maximum feasible dividends z

$$z + c = (1 + \psi)z = n \quad \rightarrow \quad z = \frac{n}{1 + \psi}$$

Comments on the solution (i)

- Initial net worth is fully distributed to shareholders and manager
- New shareholders provide all the capital: m = y
- Note interesting feature of solution
 - \rightarrow Bank pays dividends and raises equity at same time
 - \rightarrow Small cost of raising equity would not change the result

Comments on the solution (ii)

• For $\psi < 1$ we get an overinvestment result

 \rightarrow First-best obtained by solving

$$\max_{y} \left[\beta f(y) - y\right]$$

 \rightarrow First-order condition

$$\beta f'(y) = \frac{\beta}{2y^{1/2}} = 1 \quad \rightarrow \quad y^* = \left(\frac{\beta}{2}\right)^2 < \left(\frac{\beta}{1+\psi}\right)^2 = y$$

Model 2: Bank with deposits

• Manager's problem

$$\max_{(z,m,d)} \left[\psi z + \beta \frac{\psi}{1+\psi} [f(y+d) - d] \right]$$

subject to PC of new shareholders

$$m = \beta \frac{m}{y} \frac{1}{1+\psi} [f(y+d) - d]$$

- \rightarrow LHS of constraint: new equity raised at t = 0
- \rightarrow RHS of constraint: discounted value at t = 1
- \rightarrow Note: new shareholders get share m/y of the bank's capital

Solution of model 2

• If optimal decision involves d > 0 we have first-order condition

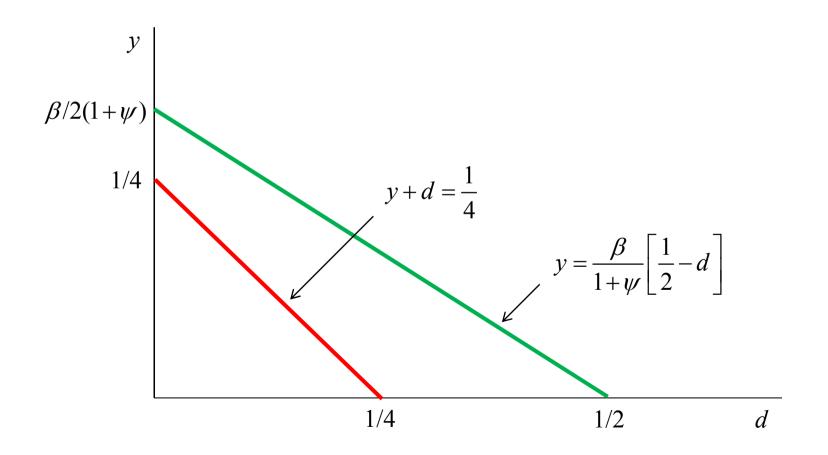
$$f'(y+d) = \frac{1}{2}(y+d)^{-1/2} = 1$$
 which implies $y+d = \frac{1}{4}$

• But then if the optimal decision involves m > 0 we get

$$m = \beta \frac{m}{y} \frac{1}{1 + \psi} \left(\frac{1}{2} - d \right) \text{ which implies } y = \frac{\beta}{1 + \psi} \left(\frac{1}{2} - d \right)$$

A preliminary result (i)

• We have two linear equations with two unknowns (y and d)



A preliminary result (ii)

• There is no solution with d > 0 and m > 0 if

$$\frac{\beta}{2(1+\psi)} > \frac{1}{4} \rightarrow 1+\psi < 2\beta$$

• In this case either d = 0 or m = 0

 \rightarrow Model 1 shows what happens when d = 0

 \rightarrow We now analyze what happens when m = 0

Solution of model 2 with no equity issuance

• If optimal decision involves d > 0 we have first-order condition

$$f'(y+d) = \frac{1}{2}(y+d)^{-1/2} = 1$$
 which implies $y+d = \frac{1}{4}$

• But then manager's problem becomes

$$\max_{(z,d)} \left[\psi z + \beta \frac{\psi}{1 + \psi} [f(y+d) - d] \right]$$

• Substituting $(1+\psi)z + y = n$ and $y + d = \frac{1}{4}$ gives

$$\max_{d} \frac{\psi}{1+\psi} \left[n+d - \frac{1}{4} + \beta \left(\frac{1}{2} - d \right) \right] \text{ which implies } d = \frac{1}{4} \to y = 0$$

Comments on the solution

- Initial net worth is fully distributed to shareholders and manager
- Depositors provide all the new funding for the bank
- Note interesting feature of solution
 - \rightarrow Bank operates with zero capital
 - \rightarrow Result driven by assumption $\beta < 1$
- Risky investment + deposit insurance would yield same result

Final solution of model 2

• We have shown that solution involves either d = 0 or m = 0

 \rightarrow Manager's payoff when d = 0

$$U_m = \frac{\psi}{1 + \psi} \left[n + \frac{\beta^2}{1 + \psi} \right]$$

 \rightarrow Manager's payoff when m = 0

$$U_d = \frac{\psi}{1 + \psi} \left[n + \frac{\beta}{4} \right]$$

• If $1 + \psi < 2\beta$ we have $U_m > U_d$

 \rightarrow Bank will not want to take deposits

Summing up

• Simple model keeps key assumption of original model

 \rightarrow Manager's compensation is fraction ψ of dividends paid

• Simple model yields some of the original results

 \rightarrow Bank pays dividends and raises equity at same time

- Simple model yields some surprising results
 - \rightarrow Bank would not want to take deposits
 - \rightarrow It would not be a bank!

Intuition for the results

- Manager compensation depends on dividends paid
 - \rightarrow Manager gets no compensation out of debt payments
 - \rightarrow Hence preference for equity rather than debt finance
- Manager prefers high dividend payments
 - \rightarrow Hence paying dividends and raising equity at same time

Concluding remarks

• Introducing agency problems in banking is interesting

 \rightarrow But need microfoundations for management compensation

• Model is too complicated

 \rightarrow And some restrictive assumptions may not be needed

- Policy analysis requires to specify a social welfare function
 - \rightarrow Difficult with heterogeneous agents